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United States Department of State

Washington, D.C. 20520

February 15, 1984



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MEMORANDUM FOR MR. ROBERT C. MCFARLANE
THE WHITE HOUSESUBJECT: International Cooperation on the U.S.
Space Station Program

Thank you for the opportunity to comment on your letter to NASA Administrator Beggs and the terms of reference regarding his trip and follow-on activities. The Department is prepared to lend its full support for the mission, including assistance in preparing supplemental guidelines and providing necessary logistical support.

We believe that there is general interagency agreement that it is necessary to coordinate the management of the goals and priorities of the new program for international cooperation on the Space Station. State Department concerns are elaborated in our commentary to the NSDD on Space Strategy (copy attached). The United States will have to address issues related to technology transfer, foreign funding commitments and trade. It would also need to ensure consistency of these space initiatives with general U.S. foreign policy toward each of our partners.

Regarding the letter and Terms of Reference you provided, I hope that you agree with my modifications which provide more explicitly for a State Department role in coordination of the international cooperation aspects of the Manned Space Station program.

Finally, I would strongly urge that a Department of State representative accompany Mr. Beggs in his consultations in foreign capitals.

Charles Hill
Executive Secretary

Attachments:

1. Department of State Comments to NSDD
2. Mark-up copy of NSC letter to NASA Administrator w/Terms of Reference

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February 2, 1964

MEMORANDUM FOR MR. ROBERT C. McFARLANE
THE WHITE HOUSESUBJECT: Comments to National Security Decision Directive
(NSDD) on National Space Strategy

I refer to your memorandum of January 23, 1964 requesting review and comment to a draft National Security Decision Directive (NSDD) on National Space Strategy.

The Department considers the draft NSDD a good start on laying the groundwork for implementation of U.S. space objectives and we welcome this effort. We believe, however, that it requires further work before being submitted to the President. Adequate weight is not given to the need for effective coordination of the conflicting objectives and priorities that will emerge in international space cooperation, especially with foreign government involvement in the manned space station. For example, adequate and timely consideration to prevent adverse technology transfers merits high priority, as does consideration of trade policy and technical cooperation objectives. It is essential to meeting the several important U.S. interests that there be effective coordination. We strongly believe that the responsibilities of the Secretary of State make this Department the logical agency to integrate these considerations into a coherent policy consistent with our overall approach to the countries involved.

Additionally, the NSDD should note the desirability of including in the next Summit's results an expression of our Summit partners' willingness to participate in the U.S. manned space station.

The Department also believes that the sections on national security and commercialization should be reviewed carefully to avoid conflict with other aspects of our space policy as outlined in existing NSDDs.

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The Department is prepared to support fully any inter-agency effort which is undertaken to revise the document.

Charles Hill
Charles Hill
Executive Secretary

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WASHINGTON

Dear Jim:

As a follow on to his State of the Union Address, the President would like for you to travel as soon as possible to appropriate foreign capitals as his personal emissary and meet with senior officials to discuss potential international cooperation on the U.S. Manned Space Station Program. Please use the attached Terms of Reference ~~both during and following your visits~~ as a basis for your visits and immediate follow-on actions.

Our objective will be to agree upon a framework for collaboration on this program ~~during~~ the London Summit in June 1994. Please work closely with the Department of State during your preparations, ~~for~~ the visits and in finalizing your results.

The President believes that this program and other space initiatives can be used as a very important instrument of our foreign policy in the years ahead.

Sincerely,

Robert C. McFarlane
Assistant to the President
for National Security Affairs

Attachment
Terms of Reference

The Honorable James M. Beggs
Administrator
National Aeronautics and
Space Administration
Washington, D.C. 20546

Terms of Reference

recommend to
the President:

the Department of State and

- The NASA Administrator, in coordination with other agencies, will ~~take~~ appropriate measures to implement those portions of the State of the Union Address delivered by the President on January 25, 1984, concerning international cooperation on the U.S. Manned Space Station Program.

- As the President's emissary, the NASA Administrator will meet with senior officials from friendly foreign governments as the first step in carrying out the President's direction.

- In his discussions with foreign officials, the Administrator should:

-- Explain NASA's current plans for development of a permanently manned Space Station, with emphasis on expected capabilities, modular design, anticipated availability and relationship with the President's overall civil and commercial space program.

-- Assess the extent of foreign interest in program participation. The assessment should include the level of overall interest, the expected benefits to be achieved, and the foreign resource contributions that might be forthcoming.

-- During discussions with foreign officials, the Administrator should avoid making specific commitments regarding ~~the details of~~ cooperation until other U.S. Government agencies have had the opportunity to review the implications.

- Following these meetings, the NASA Administrator will report to the President on the results of his discussions.

- NASA will then take the lead in preparing a report dealing with international cooperation on the Space Station program. Other U.S. Government agencies will be invited to participate in the report's preparation. The report will outline various objectives and approaches for international cooperation, along with safeguards for precluding unwarranted technology transfer, and insuring consistency with overall U.S. foreign policy.

- This report will form the basis for defining a framework for international collaboration on the Space Station program which can be agreed upon at the London Summit in June 1984.

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